

## Message Text

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ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 CCO-00 /026 R

DRAFTED BY NEA:ALATHERTON, JR/H:KBJENKINS:RMS/HLK

APPROVED BY NEA - ALFRED L. ATHERTON, JR.

OES/NET---MR. DEVINE (ACTING)

D-MR TICE

S/S-FVORTI,

S:DPASSAGE

----- 122615

P 132313Z AUG 76 ZFF4

FM SECSTATE WASHDC

TO USDEL SECRETARY PRIORITY

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EXDIS FOR SECRETARY FROM ATHERTON AND JENKINS (ACTING)

E.O. 11652: N/A

TAGS: OVIP (KISSINGER, HENRY A.)

SUBJECT: ACTION MEMORANDUM: BRIEFING THE SFRC ON YOUR TRIP  
(S/S NO. 7617359)

1. FOLLOWING YOUR IRANIAN/AFGHANISTAN/PAKISTAN TRIP AND  
THE PUBLICITY IT GENERATED ABOUT NUCLEAR ENERGY QUESTIONS  
(THE REPROCESSING ISSUE IN PARTICULAR) AND ABOUT OUR ARMS  
SALE POLICIES, WE BELIEVE THAT IT WOULD BE MOST TIMELY IF  
YOU COULD BRIEF THE SFRC AND THE HIRC ON YOUR TRIP THE WEEK  
OF AUGUST 23. THERE IS INTENSE INTEREST IN CONGRESS IN  
THESE SUBJECTS, AND YOUR TAKING THE INITIATIVE TO OFFER A  
BRIEFING WOULD HAVE A POSITIVE PSYCHOLOGICAL IMPACT ON  
CONGRESSIONAL ATTITUDES.

2. WITH RESPECT TO THE NUCLEAR QUESTION, THIS WOULD PROVIDE  
AN OPPORTUNITY TO DEMONSTRATE TO CONGRESS THAT WE ARE TAKING  
ITS CONCERNs SERIOUSLY, AND TO LAY OUT THE FOREIGN POLICY  
CONSIDERATIONS WHICH MAKE IT ESSENTIAL THAT THE ADMINISTRA-  
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TION BE GIVEN THE OPPORTUNITY TO RESOLVE THE OUTSTANDING

NUCLEAR QUESTIONS WITH IRAN AND PAKISTAN THROUGH QUIET NEGOTIATIONS RATHER THAN PRECIPITATING A CONFRONTATION WITH THEM.

3. WITH RESPECT TO ARMS SALES, THERE ARE A LARGE NUMBER OF LOA'S FOR IRAN (INCLUDING F-16'S) AND PAKISTAN THAT WE SHOULD SUBMIT TO CONGRESS BY THE END OF AUGUST TO ALLOW TIME FOR THEM TO GO THROUGH BEFORE CONGRESS ADJOURNS OCTOBER 2. THERE ARE ALSO A NUMBER OF PENDING LOA'S FOR SAUDI ARABIA TO WHICH YOU COULD ALSO ALERT THE COMMITTEE IN THE CONTEXT OF SUCH A POLICY BRIEFING. BY THE TIME YOU MEET WITH THE COMMITTEE, DECISIONS SHOULD HAVE BEEN REACHED ON WHICH LOA'S THE ADMINISTRATION WANTS TO GO AHEAD ON AND WHICH ONES, IF ANY, WOULD BE DEFERRED FOR THE NEXT CONGRESS. GIVEN THE STRONG SENTIMENT IN CONGRESS AGAINST ARMS SALES TO THESE COUNTRIES, IT WILL TAKE A MAJOR COORDINATED ADMINISTRATION EFFORT IN A BROAD POLICY CONTEXT, WHICH ALSO SEEKS TO REASSURE CONGRESS ON THE NUCLEAR REPROCESSING ISSUE, IF WE ARE TO MEET OUR PENDING MILITARY SALES UNDERTAKINGS TO IRAN, PAKISTAN AND SAUDI ARABIA BEFORE THE END OF THE PRESENT CONGRESSIONAL SESSION. IN BRIEFING THE COMMITTEE, YOU COULD PLACE THESE INDIVIDUAL ARMS SALES DECISIONS WITHIN THE FRAMEWORK OF OUR POLICY FOR THE AREA AND AT THE SAME TIME COMPENSATE FOR THE FACT THAT WE ARE SIMPLY NOT GOING TO HAVE TIME TO FULFILL THE ROUTINE 20-DAY INFORMAL ADVANCE NOTICE PROCEDURE PRIOR TO FORMAL NOTIFICATION OF THESE SALES.

4. FINALLY, YOU COULD ALSO TESTIFY BRIEFLY ON THE NUCLEAR EXPORT REORGANIZATION ACT (S.1439) WHICH WAS REPORTED JOINTLY TO THE JOINT ATOMIC ENERGY COMMITTEE AND THE SFRC. (THE JOINT COMMITTEE, HOWEVER, HAS SINCE DEVELOPED AN ALTERNATIVE BILL WHICH, IN SOME FORM, WILL LIKELY REPLACE S.1439.) AS YOU WILL RECALL, IN OUR MEMO OF JULY 19 WE EXPLAINED THAT PASTORE'S JOINT COMMITTEE AND SPARKMAN'S COMMITTEE BOTH WANTED YOU TO TESTIFY ON THIS NUCLEAR LEGISLATION. DUE TO YOUR SCHEDULING PROBLEMS, CHUCK ROBINSON AND MYRON KRATZER DID THE JAEC ON JULY 28.

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5. WE WOULD HAVE BEEN INCLINED TO HAVE RECOMMENDED, FOR REASONS OF SYMMETRY AS WELL AS THE TECHNICAL NATURE OF THE SUBJECT MATTER, THAT WE FOLLOW THROUGH WITH ROBINSON/ KRATZER AGAIN BEFORE THE SFRC ON S.1439. HOWEVER, IN VIEW OF THE COMPLETE SHIFT IN FOCUS FOLLOWING YOUR TRIP, WE BELIEVE THAT IT IS NOW HIGHLY DESIRABLE THAT YOU PERSONALLY COMBINE THESE SUBJECTS IN A SINGLE APPEARANCE. IN DEFERENCE TO SENATOR PASTORE'S SENSITIVITIES, WE

WOULD ASK THE SFRC TO ADVERTISE THE SESSION AS A TRIP REPORT AND NOT REFER TO S.1439.

6. RECOMMENDATIONS:

THAT YOU AUTHORIZE H TO WORK OUT A DATE FOR YOUR APPEARANCE BEFORE THE SFRC DURING THE WEEK OF AUGUST 23.

APPROVE-----DISAPPROVE-----

ALSO, THAT YOU AUTHORIZE H TO SEEK A DATE FOR YOUR APPEARANCE BEFORE THE HIRC, ON YOUR TRIP.

APPROVE-----DISAPPROVE-----

IF YOU DO NOT WANT TO COVER THE NUCLEAR EXPORT REORGANIZATION ACT (S.1439), THAT YOU AUTHORIZE CHUCK ROBINSON AND MYRON KRATZER TO TESTIFY BEFORE THE SFRC ON S.1439 AND LIMIT YOUR APPEARANCE TO THE NUCLEAR REPROCESSING AND ARMS SALE QUESTIONS.

APPROVE-----DISAPPROVE-----

7. DRAFTED: NEA:ALATHERTON/H:KBJENKINS; APPROVED:  
NEA:ALATHERTON; CLEARED: D:DTICE; OES/NET:JDEVINE;  
S:DPASSAGE; S/S:

NOTE FOR COVEY FROM PASSAGE: MY FORWARD SCHEDULE SHOWS A POSSIBLE CONFLICT SHOULD THE SECRETARY CHOOSE TO GO UP TO NEW YORK FOR A SECOND TRANCHE OF LOS.

ROBINSON

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## Message Attributes

**Automatic Decaptioning:** Z  
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